

Message Text

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ACTION ACDA-10

INFO OCT-01 IO-10 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00

INRE-00 ERDA-05 AF-06 ARA-06 CIAE-00 DODE-00 EA-06

EUR-12 PM-03 H-02 INR-07 L-03 NASA-01 NEA-10 NSAE-00

NSC-05 OIC-02 SP-02 PA-01 PRS-01 OES-03 SS-15 SAJ-01

NRC-05 EPA-01 CEQ-01 /119 W
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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 4048

INFO USMISSION NATO

C O N F I D E N T I A L GENEVA 4855

EO: 11652: GDS

TAGS: PARM CCD UR US

SUBJ: CCD -- ENMOD BILATERALS

REF: A. STATE 148489 B. STATE 147522

1. IN LIGHT OF EXCHANGES WITH PRESS REPORTED REFTEL, AS WELL AS
QUERIES WE ARE ALREADY RECEIVING FROM CCD DELS, WE ANTICIPATE
CONTINUING AND INCREASING PRESSURE FOR MORE INFORMATION REGARDING
U.S.-USSR BILATERALS AND THEIR IMPLICATIONS FOR CCD.

2. REFERENCE TO QUOTE DRAFT TEXT UNQUOTE BY DEPARTMENT SPOKESMAN
IS GENERALLY ACCEPTED AS FACT HERE AND HAS STRUCK ALLIES AS IN-
CONSISTENT WITH IMPRESSION WE HAVE CONVEYED, ON BASIS OF REFTEL B,
THAT SOVIETS HAVE MERELY SHOWN SIGNIFICANT MOVEMENT TOWARD U.S.
APPROACH ON ENMOD. IT IS NOTEWORTHY IN THIS REGARD THAT GWERTZ-
MAN ARTICLE IN NY TIMES WAS REPRINTED IN INTERNATIONAL HERALD
TRIBUNE TODAY. REFERRING TO THAT STORY CANADIAN REP BARTON COM-
MENTED TO U.S. REP MARTIN THAT IS SIMPLY REINFORCES HIS CONFIC-
TION THAT U.S. AND USSR ARE USING CCD AS QUOTE MULTILATERAL UM-
BRELLA FOR BILATERAL DISARMAMENT NEGOTIATIONS UNQUOTE.

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3. ALTHOUGH WE CAN UNDERSTAND REASONS FOR SPOKESMAN'S RESPONSE WHEN ASKED ABOUT POSSIBLE SUMMIT AGREEMENT, THE FACT THAT HE DID NOT RULE OUT THIS POSSIBILITY WILL BE INTERPRETED HERE AS CONFIRMATION THAT SUMMIT AGREEMENT IS UNDER CONSIDERATION. THIS WILL POSE SERIOUS QUESTIONS FOR MANY CCD DELS, EITHER BECAUSE OF THEIR INTEREST IN ENMOD (AS IN CASE OF SWEDEN) OR THEIR MORE GENERAL CONCERN THAT CCD IS BEING BY-PASSED ON ISSUE WHICH WAS REFERRED TO IT BY UN GENERAL ASSEMBLY AND WHICH HAS MULTILATERAL IMPLICATIONS. QUESTION OF POSSIBLE SUMMIT AGREEMENT OR POSSIBLE JOINT U.S.-USSR CCD DRAFT HAS ALREADY BEEN RAISED WITH US BY YUGOSLAV AND ARGENTINE REPS, LATTER REPORTING AS BACKGROUND THAT HIS FOREIGN OFFICE HAS EXPRESSED CONCERN IN PAST THAT U.S. AND USSR ARE SUBSTITUTING BILATERAL NEGOTIATIONS FOR MULTILATERAL CCD DISCUSSIONS ON SEVERAL ISSUES, INCLUDING CHEMICAL WEAPONS AND ENMOD.

4. WE FULLY RECOGNIZE THAT ISSUES RAISED BY ENMOD BILATERALS MUST BE SORTED OUT CAREFULLY AND THAT BROADER ISSUES ARE INVOLVED THAN RELATIONSHIPS IN CCD. HOWEVER, WE BELIEVE THAT IMPLICATIONS OF ENMOD BILATERALS HAVE COME HOME TO CCD MEMBERS AND PRESS MORE QUICKLY THAN DEPARTMENT APPARENTLY ANTICIPATED, WITH RESULT THAT GUIDANCE CONTAINED REFTEL B HAS ALREADY LOST CREDIBILITY. UNDER CIRCUMSTANCES WE WOULD APPRECIATE ANY FURTHER GUIDANCE ASAP FOR USE WITH ALLIES AND OTHERS, TAKING INTO ACCOUNT STATEMENTS TO PRESS REPORTED REFTEL A. WE ASSUME THAT ANY ADDITIONAL GUIDANCE PROVIDED FOR USE WITH CCD ALLIES WOULD ALSO BE COMMUNICATED TO U.S. NATO FOR DISSEMINATION THERE. DALE

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